Previous references.

1904-05
(Police.)

File No. 146 Po

Serial Nos. 167.

Later references.

94-04-05
-4 files gone.

GENERAL AND REVENUE SECRETARIAT.

Serial Nos. 167

Part B. for January 1906

SUBJECT.

FILE No. 146 of 1904-05.

Savings under the head "Executive Rural Police." Rural P.

To the Inspector-General of Police, No. J. 821—Police, dated 28th September 1904.

Requests to report to Government, as early as possible, when and for what purpose the large amount under the head "Executive Rural Police," under which a large saving of Rs. 50,000, and odd is said to have been accruing annually, was first made, from what year and for what reasons the said amount has been accruing and whether it cannot be utilized for the purpose of increasing the efficiency of the Rural Police.

From the Inspector-General of Police, letter No. 4851—516, dated the 28th February 1905.

Explains that the large savings of Rs. 50,000, and odd accruing under the head "Executive Rural Police," was due, to vacancies, leave without pay, and casual- of all sorts, and suggests certain improvements on the Rural Police.

To the Inspector-General of Police, No. J. 2660, dated 23rd March 1905.

Points out that according to statement B of his letter, the allotment and expenditure for 1902-03 leave only a small surplus of Rs. 7,000 and odd and that if in future years, the allotment is almost fully expended as was done in 1902-03, there will not be such a large saving as is anticipated to meet the heavy cost of the two proposals now submitted to Government for favourable consideration, and therefore requests to be informed as to whether the items of expenditure, are of a temporary or permanent nature and also to state what the savings for 1903-04 are.

From the same, letter No. 5594—598, dated 3rd April 1905.

States that the savings in question is a constantly recurring one, in normal years, which cannot be better utilized than for the improvement of the efficiency of the Police, as proposed by him in the new schemes.

To the Inspector-General of Police, No. J. 842-146-5, dated 16th September 1905.

Enquires what the savings was last year and what savings would be for the current year, and requests that the figures may be verified by the Comptroller.

Endorsement to the Comptroller No. J. 846.

Forwards a copy of the above.

From the Comptroller, No. 3045—575, dated 2nd December 1905.

Forwards a statement showing the savings under several heads of Police Budget received from the Inspector-General of Police, the figures for 1904-05, duly verified in his office with those of June, and states that as regards the year 1905-06 he cannot accept the method adopted by the Inspector-General as sound and that every budget estimate if properly worked should show some savings at the end of the year and that authority for additional expenditure cannot be given

G. R. S. 11] 1905.

GENERAL AND REVENUE SECRETARIAT

(Police)

NOTES.

File. No 146
1904-05

File Heading.

Savings under head "The Executive Rural Police"

From

The Inspector General of Police, in Mysore.

under disc.ance No. 4851/516 Dated 28.2.05 Received 1.3.05

Diary No. 1833 | Enclos. 3 | Spare Copies. | Serial No. X 2

Brief Abstract of Letter.

Explains how a large savings of Rs 50000 odd has been occurring under head 'Executive Rural Police' owing to vacancies, leave without pay and casualties among the Police, and suggests certain improvements of the Rural Police

NOTES AND ORDERS.

The sanctioning proposals for the abolition of the District Police School Inspectors and the entertainment of prosecuting Inspectors, H. H. the Maharaja was pleased to enquire as to the cause of the annual saving in the Police Budget of over Rs

Serial No.

Paper under disposal (1)

under the head of "Encinture Rural Police, and whether it cannot be ~~realised~~ utilized for the purpose of increasing the efficiency of the Rural Police. The Hy.P. in his letter No. 485-1/516 of the 28th Feby 1905, explains that the saving is principally due to men on leave without pay, vacancies, and casualties of all sorts, there being nearly 10% of vacancies on any given day in a year. The sanctioned strength of the Police force consisting of 860 officers & 5045 men also always falls short on an average by 27 officers and 510 men on the last day of every year, producing saving amounting roughly to Rs 46000, taking the cost of each officer at Rs 12 & men at Rs 7-8-0 per mensem. Under 'fines & forfeitures' the savings are roughly estimated at Rs 1000 per annum.

(2) The Hy.P submits three statements A, B & C. A shows the total strength & cost of Police from ~~1873/74 to 1874~~ 1873/74 to 1904/05 (31 years). The total no of officers & men in 1873/74 was 6718, costing Rs 431735 as against 6081 officers & men in 1904/05 costing Rs 1030566. Between 1875-~~76~~/76 & 1886/87 there has been a reduction in the no of officers & men

with a slight increase in the total cost. Subsequent to 1896/97 the strength of the force was gradually increased from 4300 and odd to 6000 and odd with a corresponding and steady increase in the total cost-range from 5-1/2 lacs to 10-1/3 lacs

(X) Flag B (X) Statement B shows savings from 1897/98 to 1902/03 as noted below.

1897/98	———	Rs 5-9 680
1898/99	———	Rs 84 206
1899/1900	———	Rs 35-710
1900/01	———	Rs 109 248
1901/02	———	Rs 118 608
1902/03	———	Rs 7378

There has been a great disparity in the savings in each year as shown above

(X) Flag C (X) Statement C shows the actual and sanctioned strength of the Police force for the past ten years commencing from 1894/95 and supports the Inspector General's allegation as to the average short-fall above referred to.

3) As to the utilization of savings, for the improvement of the Rural Police, the I.G.P. submits two proposals; the first is to grant good service allowances, to 10% of the force, namely 570 men for

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General and Revenue Secretariat.

File No. 146 of 1904-05

erial No.

the whole province, according to the following scale.

after 5 years approved Service —— Re 1

—— 10 —— Rs 2

—— 20 —— Rs 3

This amounts to Rs 1020 per mensem, or Rs 12240 per annum. Able referring to the opinions of his predecessors, on the subject of increasing the strength of the Rural police, Mr Carr is of opinion that, by a careful redistribution of stations and beats, the present force may not require much strengthening, that a number of sub-stations might, with advantage, be turned into out-posts, and the No of investigating Centres, i.e., head-stations, with all the required registers, and presided over by Head-Constables or Jamedars increased. He therefore does not advocate any increase to the force at present, or at any rate until the question of redistribution of stations and revision of beats has been gone into. It would appear that the proportion of Police to area & population in Mysore contrasts favourably with that of Madras, Bombay, Bengal

and Central Provinces. He considers however, having regard to the distasteful & dangerous work thrown on the Police employed on Plague duty, involving often risk of life, the rise in the wages of labour and food grains, and the difficulty of inducing capable men to enlist and remain in the Police Service, that the good conduct allowance referred to above should be granted on the special recommendation of the Superintendent of Police for the sanction of the I.G.P. in all cases. The other proposal of the I.G.P. is to abolish the present "Badli" system of entertaining substitutes for men on leave or for temporary casualties. This system has, it is said, a pernicious effect on the efficiency of the force, as the substitutes are wholly untrained and undisciplined. He, therefore, proposes to have a reserve of recruits or substitutes, under training at each Dist. Head Quarters to the extent of 5% of the total force, namely, 250 men for the whole Province, the pay of each recruit who is under training being fixed at Rs 5 per mensem. The

Serial No.

men will receive needful training for police work at Dist. Head Quarters & will be available for filling up vacancies both temporary & permanent. The cost of these Reserves under training, for all the Dists, will amount to Rs 1250 per mensem or nearly Rs 15000 per annum, an arrangement which Mr Carr says will be a very cheap substitute for that obtaining in British India, where a margin of 10% over the total force required for each Dist, is allowed in the sanctioned strength to meet casualties.

4) The Inspector General therefore solicits sanction to his two proposals, which will roughly cost about — Rs 27240 per annum, to be met out of the large saving now shown under the head "Executive Rural Police". It may here be noted, that according to Statement — B, the allotment & expenditure for 1902/03 leave only a small saving of about Rs 7000 and odd. If in future years the allotment is almost fully expended, as why

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done in 1902/03; there will not be such a large saving as is anticipated to meet the heavy cost of the two proposals now submitted.

h.
11/3/05

5) The expenditure under Kolar Gold field, Reserve Police and Share of Land Revenue is more than the allotments respectively under them. In the case of the items of expenditure of a permanent nature and or only temporary?

for 1902-03

Sec 13.3.'05
Submitted to the Devan Saheb thro the 2 Councillor for orders

05
4.3.05

14.3.1905

6) The above information may be called for, judging from the small amount of saving in 1902/03 viz Rs 73,75 compared with the figure of 1901-02 viz Rs 118608 the variation

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General and Revenue Secretariat.

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No question whether the statements returns are prepared & the D.G.P. can be subsequently consulted but the savings for 03-04 are many also they are ascertained before the prepared finally.

16.3.1905

15/3/05

1) Draft put up

16/3/05

8) 21-3-05

Submitted 16/3/05.

24/3/05

3 No. G 2660 dated 23.3.1905 to the Inspector general of police points out that according to statement B of his letter, the allotment & expendi for 1902-03 leave only a small a small surplus of 7000 and odd that, if in future years, the allotment is almost expended as was done in 1902-03, there will not be such a large amount saved as was anticipated to meet the heavy cost of the two proposals now

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submitted to Govt for favourable consideration, therefore requests to be informed as to whether the items of expenditure are of a temporary character or a permanent one and also to state what the savings for 1903-1904 are.

4 From

- The Inspector General of Police in Mysore -

Letter No: S.S 94/598, dated 3.4.05.

States that the Small savings in question of Rs 7000/- in 1902-03, was owing to an expenditure of Rs 24,000 in excess of the Special allotment made to the Kolar Gold Fields' Police, for extra establishment, buildings and miscellaneous charges. This excess being a temporary one and not a recurring expenditure, he points out, that in normal years, including special allotments for special purposes, the savings will return to the normal level of 40 to 50 thousands, and forwards a statement of savings for 1903-04, which are Rs 61,501.

MGCPB—20,000—1-11-04.

G.R.S. 12]

General and Revenue Secretariat.

G.b.U File No. 146 of 1904-05

Serial No.

9) Subd for orders. The information was called for at the instance of the 2nd Councillor.

SW 12/4/05 Secy

12-4-05

To 2D C

15/4/08

Secy 15.4.05.

10) Noted. Action in the matter may be taken when the Comptroller furnishes a statement showing the savings in the Police Budget under different heads for the last financial year.

17/4/05

U.R. 2019 18.4.05

11) Forwarded to the Comptroller for favor of giving the information required.

17.4.1905 Secy

COMPTROLLER'S OFFICE APR 18. 1905 BOMBAY

Memo 6 B.A. 96 12)

A statement is submitted as desired.

18.4.05

Secy 13) 2nd Councillor 20/4/1905

Mean See typed note attached.

14.5.05

Secy 20.4.05

6546 14.5.05

NOTE—Contn. sheet.

MGCPB—20,000—1-11-04.

Excesses (+) and savings (−).

Expenditure under Police.	1899–1900	1900–01.	1901. 02	1902–03	1903–04
Superintendence (Head Quarters.)	− 10.198	− 3777	− 24338	− 5130	− 2643
Town Police. Bangalore & Mysore	− 4273	− 4782	− 5859	− 4154	− 7194
District Police	− 32434	− 21220	− 54886	− 29346	− 56894
Kolar Gold Fields Police	− 2420	− 80775	− 37019	+ 24196	+ 3933
Special Police (Detective Police &c.)	"	− 10873	− 4184	− 2584	− 4359
Railway Police	+ 12271	− 276	− 1659	− 620	− + 1641
Refunds	+ 808	− 649	− 292	− 137	− 100
Share of Land Revenue charges	+ 761	− 294	+ 688	+ 2171	+ 297
Reserve Force (P)	+ 266	+ 2524	+ 4761	+ 3645	
Frontier Police	− 890	+ 195	"	"	
	− 36104	− 119927	− 122788	− 9969	− 65817
Remand	− 491	− 109	− 254	− 564	− 88
(P) Included under Dist. Police	− 36600	− 120.036	− 123042	− 10523	− 65907

Statement Showing the Expend under Police

	1899-1900		1900-01		1901-02		1902-03		1903-04	
	Budget	Actuals	Budget	Actuals	Budget	Actuals	Budget	Actuals	Budget	Actuals
Superintendent (Head Quarters	103442	93244	102998	99221	105520	81182	91154	86024	40200	37557
Kolar Police Bungalow & Mysore	79282	75009	81082	76300	80362	74503	80426	76272	80400	72706
District Police	701097	668665	696068	674848	695970 H.8	644084 81654	703354	674008	800400	743506
Kolar Gold Fields Police	30696	28276	118948	38173	118573	81554	67027	91223	68300	72233
Special Police (Detective Police K.G.F.	"	"	12000	1127	12000	7816	13090	10506	13000	864
Railway Police	83325	20596	13497	13221	13497	11838	10929	10309	11400	13041
Refunds	"	808	663	14	300	8	200	63	100	
Share of Land Revenue charges	27725	28486	30695	30401	28072	28760	28744	30915	30112	30400
Reserve Force	29940	30206	29940	32464	28452	33213	28512	34157		
Punitive Police	7000	6110	"	195	"	"	"	"		
Bonus	491		109		254		564		88	
	988000	951400	1086000	965964	1086000	962958	1024000	1013477	1044000	978099

For the past five years a sum varying from Rs. 10000 to Rs. 123000 a year has been saved in the Police Budget owing to vacancies, leave, casualities &c. It cannot be regarded as one of a permanent nature, but it must be fluc-tuating being incidental to a large Department like the Police. It is a mistake to consider that the whole of the amount thus saved will be avail-able for effecting improvement in the Department. The average of the past five years amounting to Rs. 70000 or as stated by the Inspector General 50000 may be regarded as the probable sum that may be taken as a basis for effecting certain improvements in the existing force.

/5. Inspector General re-commends that (1) about one tenth of the existing force viz.,510 men shoul be given good conduct allowance after

they have put in a fixed period of ap-
-proved service and 2ndly. at each
District Head Quarters, a number of
recruits not exceeding 20 per cent
of the force employed in the District,
should be enlisted to be under training
to fill permanent or temporary vacancies
as the case may be. As regards the
first point, I may state that the Police
Commission has condemned the good con-
-duct allowance as a system that has
worked very unsatisfactorily and caused
heart-burning and discontent (vide
para 56 of the Commission report). The
Government of India have approved of
the opinion of the Commission and have
increased the pay of the constabulary
(vide para 15 of the Resolution).
Instead of therefore granting good con
-duct allowance as proposed, I would
suggest that the pay of one fifth of
the force viz. 1020, be raised by 1
rupee, Rs. 12240 of the savings being
hus absorbed. I would then propose three

classes,

first on Rs. 9.

2nd. on Rs. 8

3rd. on Rs. 7.

16) This arrangement will require the abo-lition of the grade of Lance Duffadars who I believe are drawing Rs. 9, and can be effected without any inconvenience I had a talk with Mr. Carr and he is agreeable to the above proposal. In giving effect to it, I would propose that promotions from 3rd. to 2nd. class and from 2nd. to 1st. class be regulated according to 5 and 10 years' approved service respectively. Increased emolu-ment will attract better class of people to join the Police Department and after entering, promotion will be a great inducement to remain in it until they complete their service. I think this modified form of granting increase to the Police may with advantage be substituted to the Inspector General's

File No 146 of 82-03

proposal.

/7. The 2nd. proposal is to appoint a number of recruits to fill up temporary or permanent vacancies. The idea is certainly commendable, but I would defer passing definite orders on this point until the Inspecter General has submitted complete proposals revising Beat system and fixing investigating centres which are now engaging his attention. Should he find that the present number of constables to be in excess of the requirements, as I am inclined to think it to be so, at least in some of the Districts, the proposal to have paid recruits at the Head Quarters need not be approved as the men found in excess, may be retained at the Head Quarters to be sent out into the Taluks to take the places of men who may be absent temporarily or permanently.

/8. In short, my suggestion is that a new class on Rs. 9 may be sanctioned in the constabulary and the number to be promoted be fixed at 1020

File No 146 of 1905

at a cost of Rs. 12240 per annum to

met out of the savings now available

in the Police Budget.

14/5/05

19) Submitted to His Highness.

for information - I beg
respectfully to state that
it is inopportune to sanc
any increase of expendi
in the Police Deptt just
now. As I have already
once had occasion
out the ordinary expend
of the State has increase
considerably and the borde
at present is still disturbed
there has been no complai
that at present existing con
-venience is felt - and the
Superintendent in hopes of effec
a reduction of the contingent
by reducing beats &c.
There is another proposal
of employing the Sawars and
transferring all guard
duties to the Police - when
both these are fully matur
we shall be in a position
to finally decide what is
be the exact Police requirem

in the near future. We shall
not have ~~are~~ to keep back
interest exercising our balances
with what they do in the neighbouring
Presidencies of Madras and Bombay
and we should obtain full
information on this point in regard
to all these circumstances
and consider the consideration
of the next year's Budget which is
being ready I would not hurry
this matter as there is no urgency
about it and solicit Hon'ble Finance
Member's permission to defer the consi-
-deration of this matter for the present

30.V.05

Record of Case submitted for the orders of His Highness the Maharaja.

Subje

Further information regarding the savings of ₹50,000/- under '' Executive Rural Police '' in the Police Department Budget.

Order.

20) ~~K.R.H.~~

1/6/05

21) No orders necessary on this. which may be brought up after the budget is passed

2-VI-05

1/6/05

Serial No.

20) The State Budget for the Current year has been passed + Copies have been supplied. The file is resubmitted in accordance with the Dewan's order dated the 2nd June 1905.

Subd
SR
6/9/05

Sec 4
6.9.05

23) Submitted
6-9-1905

Secy
4

8533
7.9.05

24) Give information as to what was the saving last year and what would be the saving this year according to the system now adopted of deducting a lump sum of saving and allotting only the balance as the Budget grant although the details of the sanctions are not disturbed. Merely - the amount needs to be the sum deducted -
8.IX.05

25) Draft issued
12.9.1905

Subd with a draft letter
13/9/05

26)
13.9.05

SR
13/9/05

5 Letter No. 9012-H&B-5 d: 16-9-05

G.R.S. 12]

General and Revenue Secretariat.

File No. 166 of 1904-05

Serial No.

I.G. of Police.

Enquires what the savings was last year & what the savings would be for the current year & requests that the figures may be verified by the ~~Govt~~ the Comptroller.

Endorsement by the Comptroller, No. 3846 -

Forwards copy of the above.

w under disposal 6

From The Comptroller Endo $\frac{3045}{575}$ dt 2-12-05.

Forwards a statement showing the savings under several heads of Police Budget received from the I.G. of Police, the figures for 1904-05 duly verified in his office with those of June and states that as regards the year 1905-06 he cannot accept the method adopted by the I.G. as soundness that every Budget estimate if properly worked should show some savings at the end of the year and that authority for additional expenditure cannot be given with reference to general savings.

27) Subo. for orders. The information was ~~required~~ ordered to be called for by the Diwan Saheb.

28) Submitted to the Diwan Saheb thro' the 2nd Counsellor 8.12.05

Recd 8-12-05

NOTE—Contn. sheet.

MGCPB—20,000—1-11-04.

General and Revenue Secretariat.

Police File No. 146 of 1904-05

Serial No.

19) Orders called for the information. Submitted to Hon'ble Chief Secretary

D 16/12/05

11.12.1905

20) Send the file with the complete [illegible] remarks in regard to his letter No. 3045 dt 2nd Dec 1905

16.XII.05

21) Forwarded to the Comptroller for kind compliance 19.12.1905

V. Venkatarangiya

No. 105 dt 22-12-05

22) With reference to my letter of the 2nd December 1905 quoted in Sir Kristnamurti, I beg respectfully to explain that savings in Budget Estimates cannot be made the basis for new additional Expenditure.

23. The Budget Estimate is the Budget Estimate for a particular year, the grant made is for Expenditure on specified objects and any saving from the year's grant is not available in a subsequent year but lapses to General Revenues.

24. I venture now respectfully to submit

1024-M 15/12/05

F. & C. O. No 8 19.12.05

COMPTROLLER'S OFFICE RECD. 20. 1905 MYSORE

Returned with approval

Recd 23-12-05

Serial No.

the above explanation because it is, in my humble opinion, necessary that the distinction between the Budget grant for a State department and a Central grant should be clearly understood for a proper ~~~~ apprehension of the issue in the present case.

34. For instance, in the case of the ~~three~~ Muzrai grants sanctioned in the State Budget, the amounts are placed to the credit of the Funds whether they are all spent within the year or not. If therefore the Muzrai Secretary finds that he can not ~~for~~ spend the whole of a year's grant he knows that the amount is available for expenditure in future years and in calculating the annual surplus or deficit in the State Account I have to take the grant made by H.H. and not the actual expenditure in any year.

35 The case is different with a State department like the Police. There the actual expenditure and not the Budget grant is the basis on which the calculating of the Annual Account results are made; in other words, the

saving lapses to Govt and goes to swell the annual surplus revenues otherwise secured.

36) If, as I hope, I have made it clear that the Budget arrangement is merely an annual arrangement, then it will also be clear that an windfall in an annual arrangement can not be the basis for proposing permanent recurring expenditure. The only sound basis for new recurring expenditure is the general position of the finances as a whole and not the relation of the annual grants and expenditure of any one department. If the general finances show an assured surplus of steady permanent Revenues, that surplus is the measure of the new expenditure which the Government can safely sanction.

7) It should not be assumed that I overlook the real point of His Highness's question. The point is this. If year after year you find that the grant made to one department is not being fully spent, is it not reasonable

Serial No.

to sanction some new expenditure wh
wants just bring the Hd and y
~~subsist to~~ actual expenditure to t
level of the annual Budget Grant
In this sense H. Hs question carrie
with it very great force.

3d.) But here again, I wish, with de
respect, to explain that it will be nece
ary in the event of the new expendi
ture being sanctioned, to pro tanto
increase the Budget Grant and th
Savings in the Police Budget whic
have attracted H. Hs attention may
occur and are really inseparable
from the Budget System.

3g) This point requires to be explai
in some greater detail and I trust
I shall be pardoned for inflicting u
the Govt a rather long note.

40) Under the Budget System, We sh
provide for the pay of all officers an
men in Government at the fixed
Scale of their pay at the time the
Estimates are prepared. In actual
fact some officers & men must go
Sick leave and draw less than
their pay during the year; on the

Serial No.

other hand, one man go on privilege leave and loose extra stripe. The increments on progressive pay have also to be reckoned with. Under the Budget system, We do not trouble about possible absences on leave or annual increments but We assume that if We provide for the full sanctioned scale pay in force at the time the Budget Estimates are sanctioned, the provision will suffice as a whole and any excesses due to privilege leave or increments will be counterbalanced by Savings due to absences and other causes.

11.) Now, the Savings & Excesses due to absences must, from the nature of the case, be very unequally distributed from year to year. It follows however, that as in many other matters the lot of the man on small pay is very hard as regards leave and other concessions. It follows, therefore, that the provision for pay Budget provision for pay in the Police Deptt which employs a very large number of men on small

Serial No.

hey knows too high while in the case of a department like the Sec. Secretariat or the Education Deptt containing many offices the provision for pay is exceeded.

42) It will thus be seen that what is saving in one department is no real saving to the State as a whole and can not be counted upon for making additional concessions. The only true basis is the general position of the finances and the assured surplus of ordinary revenues.

43) As regards the general position the Dewan has announced in the last Darbar and on previous occasions that the growth of expenditure has been too rapid in this State and my independent examination of the finances has fully confirmed the correctness of the announcement. I must therefore very respectfully follow the Dewan's minute of the 30th ulty last and must respectfully urge that all proposals for increase [illegible]

Serial No.

~~Submitted~~ ~~Enclosed~~ for consideration if [illegible] is discussed. I have now completed about 12 months' service under the Government of H. H. and have had during that period some opportunity of seeing the methods of administration, and I am here to think that in the form of a contract grant that I have suggested lies the true salvation of the State in respect of its financial ~~control~~ management.

14) It is not perhaps for me to say anything on the schemes of expenditure now under consideration but I may be permitted to add that here in Mysore ~~there~~ there has been too much a tendency to copy the British Govt in form rather than in substance. As in private life, a native gentleman does not ~~forfeit~~ gain respect by adopting English ~~customs~~ character & adopting English food and dress; so in the matter of administrative arrangements the introduction of the British Seals of boy and other forms do not necessarily secure efficiency. We must ~~to forfeit~~ the British ideas of

Serial No.

public duty and the British rule of discipline and obedience while retaining our simple habits of life and conduct. In the police organisation of British India there is a considerable element of what maybe called the political bias but here in a Native State We have to deal with generally a very quiet and peace loving people and the police force is comprised almost entirely of local men who look after the protection of life and property of their kith and kin and who should be satisfied with a scale of pay based on the local cost of living.

45) I again submit that in all almost every department of Service in Mysore there is really over-manning than under manning and what We want is a better class of duty which can not be created by increased pay only.

L. Bowring
22.12.05

Secretary.

17/12/05

46) Submitted to the Dewan Sahib then to Councillor

28/12/1905

26/12/05

G.R.S. 12]

General and Revenue Secretariat.

Misc Filo No. 146 of 1904/1905

Serial No.

47) Demi-Official from Secretary Government to the address of the Resident - The consideration of the question may be deferred for the present. He may however be requested to submit report on the result of the removal of the Sheds and fixing up of investigation centres.

9.1.06

9/1.06 3.1.1906

File No 1469 of 1905

Submitted to His Highness.

8) I quite agree with the
comptroller in the ethics
of the case and his
opinion that the saving
referred to should
could not be utilise
for other permanent
& recurring expenditu
not provided for in th
Budget. The scales of
pay and other adminis
tive principles which
should guide the Dur
occupy a different pos
and need not in my
opinion be discussed
here. We have in ou
experience seen that wh
the change of our intere
ideas our external affa
and actions also assume
largely with the source of suc
change :- I do not therefo
I need dwell largely on th
aspect. The other matters in
this draft Dec. 1906

File No: 146 for 08

Record of Cases submitted for the Orders of His Highness the Maharaja.

Subject.

492

Comptroller's note about savings under Executive Rural Police in the Police Budget.

Order.

21.1.06
504

(49) The Comptroller's note is valuable & a Copy may be sent to all heads of Dept^s. for information, omitting paras 13 to 15.

~~KRW~~
12/1/06

50) Issue draft memo as put up
13.1.06
with a draft memo appd by Dr ... 20/1,

to 12 ...

Issue draft memo
By
22.1.06

(Signed)

G.R.S. 12]

General and Revenue Secretariat.

Police File No. 146 of 1904-05

Serial No.	
7	To The Heads of Departments & Dy. Comrs of Dists No. J 2094-2133 D/27.1.06 Forwarded Comptroller's noti.

G.R.S. 26]

N. B
The No will be given after the receipt of a reply from the Inspr. G. and I have been informed from

Police
Office No. 1116
Serial No. ~~82~~

Diary No. of letter replied to

No. J 821
Police

General and Revenue Secretariat
(Police)
, the 29/9/1904

To
The Inspector General of Police
in Mysore

*Date of issue 29/9/04

Signed by Mr B.K. Venkata Varadaiyangar

No: J 824-834
(880(824)-6.

Sir

In continuation of Govt Nos. No. dated sanctioning the scheme for the appointment of Prosecuting Inspectors in the State, I am directed to request the favour of your reporting to Government ~~how~~ having ~~of the~~ ~~what~~ harbour accrued ~~at the end of each year~~ and whether it cannot be utilized for the purpose of increasing the efficiency of the rural Police.

I have &c

H. H's orders)

27.9.04
Secretary

RM 26-9-04 27.9.04

over.

* As early as practicable when and for what specific purpose the large grant under the head "Executive Rural police" under which a saving of Rs. 50000/- is said to have been accruing annually was first made, from what year and for what reasons the said

SUBJECT.

List of enclosures.

Copied by V. H. K. 27-9-04

Examined by [illegible] 27. 9-04

Police. 111 1905. L1855

~~1904-05.~~ File No: 141

From, Serial No:

The Inspector General of Police

in Mysore.

To,

The Secretary to the Govt: of

H. H. the Maharaja of Mysore

Genl: & Rev: Departments.

Dated.

Despatched. 28th February 1905.

Received.

General No: 4857

No: 516

Enclosure No: 3.

Furnishing information regarding the Savi
in the Provincial Grant under head "Excess
Rural Police" & submitting proposals for
improving the efficiency of the Rural Police

File No. 146 Gen
Sl. no. 2

No: 4851/516 Fa. 3

Inspector General of Police in Mysore

Dated, Bangalore, 14th February 1905
28

From,

F. E. C. Carr Esquire,
Inspector General of Police
in Mysore.

To,

B. K. Venkatavardaiengar Esquire,
Secretary to the Government of
His Highness the Maharaja of Mysore,
General and Revenue Departments.

Sir

Government [illegible] dated 20th September 1904, calling for certain information regarding the savings in the Provincial grant under head " Executive Rural Police "; and requesting the submission of proposals for improving the efficiency of the rural Police.

I have the honor to forward herewith statement A, shewing the sanctioned strength and cost of the Police from the year 73-74. It will be seen from this statement how the Budget grant has increased gradually from ₹4 lacs to 10 lacs. The increase of the Police Force from time to time, the enhancement of pay of officers and men, the organisation of -- Ookkads and Out-Posts account for this increase.

2. Regarding the savings under the different heads of the budget, I beg to enclose for information statement B, -- shewing savings from the year 97-98 to 02-03. It will be seen

from

from this statement that savings accrue every year under almost all heads.

The large amount saved under the head " Executive Rural Police " is principally due to men on leave without pay, vacancies and casualties of all sorts.

3. Statement C, shews the actual and sanctioned strength of the Police Force for the past 10 years. It will be seen from this statement that the actual always falls short of the sanctioned strength, and is on an average below the latter by 27 -- Officers and 510 men on the last day of every year. Therefore the savings from this cause alone amount roughly to 46,000 rupees per year, taking the cost of every officer at ₹ 312/- and men at ₹ 7-8-0 per mensem.

Another item of savings under this head is " Fines and forfeitures " which may roughly be estimated at ₹ 1000/- per annum.

In a large establishment consisting of 868 officers and 5045 men, it is quite reasonable to expect 10 % of vacancies on any given day in a year.

4. We come now to the question as to how these savings may be best utilised for the improvement of the Rural Police:-

In this connection I beg to invite the attention of Government to this office letter No: 1585-133 dated 22nd November 1894 (copy enclosed for ready reference) in which Mr. Madhava Rao, the then Inspector General of Police, represented in strong terms the necessity there was then for improving the efficiency of the Rural Police, and proposed an increase both in the strength and pay of both officers and men. Upon this the Government were pleased to sanction increases in the pay of Duffedars and constables, and subsequently an addition to the strength of the Chitaldroog District Police only. The question of the increase in the force for the other Districts engaged the attention of -- Mr. Rangaswami Iyengar, but he was not able to submit final

proposals

proposals before he left the Department. However his views on this point are contained in a draft letter left on record by him which are as follows:-

" Now it is a question whether so many additional men are really required for efficient prevention and detecti of crime. For one thing it is not improbable that by revis the beats and omitting minor ones, the men now available may be found sufficient. Also the village servants who have in many places practically neglected their police duties, may b required to assist the Regular Police more largely than they now do. In other Provinces the Regular Police are employed mainly on detection of crime, or patrolling only the more im portant roads; and in consequence the proportion of Police t population and area in Mysore, works out favorably when compared with other Provinces. Our figures for the year 1896-97, were 1 to 5·001 Sq. miles and 1 to 910 population." The figures for other Provinces are given below:- "

Province.	Proportion of Police to area.	Proportion of Police to population.
Madras.	1 to 6·2 Sq miles.	1 to 1589.
Bombay.	1 to 3·3 Sq miles.	1 to 922.
Bengal.	1 to 5·8 Sq miles.	1 to 2896.
Central Provinces.	1 to 10·1 Sq miles.	1 to 1267.

I concur with Mr. Rangaswami Iyengar in thinking that by a careful redistribution of stations and beats, the present force may not require much strengthening.

In this connection I would state that I consider that a number of our Sub-Stations might with advantage be turned into Out-Posts, and the number of investigating centres, i.e., Head Stations with all the required registers, and presided

over by Head Constables or Jamedars, increased.

5. Although I do not advocate any increase to the Force at present, or at any rate until the question of redistribution of Stations and revision of beats has been gone into, I consider greater inducements should be held out to men already serving in the force.

Since Mr. Madhava Rao, submitted his proposals, ten years have elapsed, and there have been considerable changes in the material and economic condition of the Province. The outbreak of plague throughout the Province has thrown on the Police of all Districts distasteful and dangerous work on plague duty involving often risk of life. The wages of labour and prices of food grains have also risen. Under these circumstances the recruitment of satisfactory men has become a matter of difficulty, and this partly accounts for the large number of vacancies to be found in the Force.

I do not however advocate a rise in pay to all constables indiscriminately. What is more necessary is that sufficient inducements should be held out to induce good men to enlist and remain in service. With this object the Police in the British Provinces, and men in the British Military Forces, are -- allowed good service allowances, after certain periods of approved service.

Some such arrangement would be a move in the right direction with regard to our Police, and I would propose that 10% of the Force, Viz., 510 men for the whole Province, should be given the chance of earning good conduct allowances, to be regulated as follows:-

After 5 years approved service ₹ 1/-
" 10 ..... ₹ 2/-
" 20 ..... ₹ 3/-

This amounts to ₹ 1020/- per mensem or ₹ 12240/- per annum.

Note:- These allowances would only be given on the special recommendation of the Superintendent of Police for the sanction of the Inspector General in all cases.

6. Again the system which has a pernicious effect on the efficiency of the force is the entertainment of badlies or substitutes for men on leave or for temporary casualties. There can be no two opinions that these temporary men are of little or no use, if they continue as at present, wholly untrained and undisciplined. Regarding this question of substitutes the views of the members of the Police Conference held at Bangalore in the month of September 1904 are worthy of note:-

SUGGESTION.	OPINION.
Badlies. The Inspector General dilated on the disastrous effects of the pernicious badli system on the general morale and efficiency of the District Police. He said that it was necessary to treat the substitute as a regular member of the Police Force, and not as a temporary hanger-on. To ensure this no substitute should be entertained who has not been passed fit by a Medical Officer. In fact no substitute who is unfit to be permanently enlisted, and who is not willing to serve as a permanent constable, should be entertained under any circumstance whatever. No substitute should be untrained.	Agreed to " nem con " that no badli should be enlisted on any account what-soever by Amildars or Inspectors, unless the man has been seen and approved of by the Superintendent or Assistant, and has been passed fit by the District Medical Officer.

These conditions as to training and fitness cannot be fulfilled unless there is a reserve of recruits or substi-

tutes

substitutes, under training at each District Head Quarters. The standing rules require that not more than 5 percent of the Force should be allowed on leave at one and the same time; and it -- therefore follows that a reserve of recruits numbering at least 5 % of the total force, viz., 250 men for the whole Province is necessary to meet casualties.

The system of a " Reserve School " is working with excellent results on the Kolar Gold Fields, where a reserve of recruits, numbering 10 out of the total force of 165 men, is maintained under Government Proceedings No: 12192-95/ J 984 dated 23rd January 1902, each man being allowed ₹ 6/- per mensem as a subsistence allowance.

I would propose that for Districts the pay of each under-training recruit may be fixed at ₹ 5/- per mensem; which is quite enough pay for an " Umedwar " with hopes of permanent employment in the service. These men will receive the needful training in police work at District Head Quarters, and will be available for filling up vacancies both temporary and permanent.

The cost of these " under-training reserves " for all Districts will amount to ₹ 1250/- per mensem or ₹ 15000/- per annum.

In British India, a margin of 10 % over the total -- Force required for each District, is allowed in the sanctioned strength, to meet casualties. My proposal it will be seen is a very cheap substitute for the above arrangement.

7. The total cost of my two proposals will roughly come to ₹ 27,240/- per annum, to be met out of the large savings now shown under the Head " Executive Rural Police. "

8. I request that you will be so good as to move Govern-

ment

Statement showing the total strength and cost of Police from 1873-74 to 1904-05.

Years	Total number of officers and men.	Total cost.
1873 to 74	6718	431735 Rupees
1874 to 75	6056	433285 "
1875 to 76	4231	5[illegible]3814 "
1876 to 77	4263	623816 "
1877 to 78	4248	618149 "
1878 to 79	4249	588107 "
1879 to 80	4245	568[illegible]57 "
1880 to 81	4237	540816 "
1881 to 82	4082	456130 "
1882 to 83	4074	455198 "
1883 to 84	4298	469537 "
1884 to 85	4304	469943 "
1885 to 86	4317	510035 "
1886 to 87	4324	544002 "
1887 to 88	4578	590824 "
1888 to 89	4582	598067 "
1889 to 90	4673	616852 "
1890 to 91	4851	638018 "
1891 to 92	5195	685385 "
1892 to 93	5278	732872 "
1893 to 94	5357	749335 "
1894 to 95	5351	760336 "
1895 to 96	5528	778022 "
1896 to 97	5417	847155 "
1897 to 98	5419	930505 "

1898 to 99	5498	975405	Rupee
1899 to 00	5660	987509	"
1900 to 01	5978	1085891	"
1901 to 02	6001	1085746	"
1902 to 03	6069	1023436	"
1903 to 04	6087	1043878	"
1904 to 05	6031	1030566	"

Office of the
Inspector General of Police
in Mysore.

J C Arm

Inspector General of Police.

Statement showing savings fro

Heads of Charge	1897-98			1898-99		
	Allotment	Expenditure	Savings	Allotment	Expenditure	Savi
Head Quarters.	1,03,688	88,372	15,316	1,05,204	91,613	13,5
Town Police, Bangalore & Mysore	73,846	72,797	1,049	78,310	72,524	5,78
Kolar Gold Fields Police	28,227	22,030	6,197	30,552	27,210	3,3
Reserve Force.	18,804	22,688	-3,884	23,004	30,916	-7,9
Executive Rural Police.	7,11,204	6,67,048	44,156	7,27,082	6,60,318	66,7
Railway Police.	14,737	19,192	-4,455	16,000	12,567	3,4
Refunds.	247	—	247	595	—	59
Add share of Land Revenue Charges debitable to Police	27,525	26,224	1,301	26,400	27,793	-1,3
	9,78,031	9,18,351	59,680	10,07,147	9,22,941	84,2

	1899 - 1900			1900 - 01			1901 - 02.			1902 - 03.		
	Allotment	Expenditure	Savings	Allotment	Expenditure	Savings	Allotment	Expenditure	Savings	Allotment	Expenditure	Savings
1	1,03,442	93,244	10,198	1,02,998	99,221	3,777	1,05,520	81,181	24,339	91,154	86,024	5,130
6	79,282	75,009	4273	81,082	76,300	4,782	80,362	74,503	5,859	80,426	76,272	4154
2	30,696	28276	2,420	118,948	38,173	80,775	1,18,573	81,553	37,020	67,027	91,223	-24,196
2	29,940	30,206	-266	29,940	32,464	-2,524	28,452	33,213	-4761	28,512	34,157	-5,645
4	7,01,099	6,68,665	32,434	696,068	674,849	21,219	6,98,970	6,44084	54,886	703,354	6,74,008	29,346
3	8,325	20,596	-12,271	13497	13,221	276	13,497	11,837	1,660	10,929	10,309	620
5	491	808	-317	663	14	649	300	8	292	200	63	137
3	27,725	28,486	-761	30,695	30,401	294	28,072	28,759	-687	28,744	30,915	-2,171
	9,81,000	9,45,290	35,710	10,73,891	9,64,643	1,09,248	10,73,746	9,55,138	1,18,608	10,10,346	10,02,971	7375

Inspector-General of Police

Kmm

A Statement showing the actual and sanctioned strength of the Police Force excluding Gazetted Officers during the last ten years commencing from the year 1894-1895.

Year	Sanctioned Strength		Actual Strength	
	Officers	Men	Officers	Men.
1894-1895	500 (Excluding Lance Naffedars)	4935	495	4670
1895-1896	506 — do —	4954	501	4692
1896-1897	817 (Includes Lance Naffedars)	4726	809	4495
1897-1898	855	4948	828	4525
1898-1899	859	4954	828	4543
1899-1900	866	4986	835	4551
1900-1901	872	5048	840	4522
1901-1902	867	5029	842	4685
1902-1903	869	5041	846	4560
1903-1904	868	5045	850	4779

Asst Inspector General of Police

[G.R.S. 26]

File No. 146

Serial No. 3

Diary No. of letter replied to

No. J 2660 / Police 146-3

General and Revenue Secretariat
(Police)
, the 23/3/ 1905.

Date of issue 23/3/05

Signed by M. B. K. Venkat Varadaarjaya

To

The Inspector General of Police ~~Bangalore~~ in Mysore.

Sir,

Adverting to your letter No. 4851/516, dated the 28th Feb 1905, furnishing information regarding the savings of the provincial grant under head "Excess Rural Police" and submitting proposals for improving the efficiency of the Rural Police, I have the honor to point out, that according to Statement B, the allotmen

over.

SUBJECT.

and expenditure for 1902-03
leaving only a small saving
of about Rs 7000 and odd
and that, if in future years
the allotment is almost
fully expended as was done
in 1902-03, there will not
be such a large saving
as is anticipated to meet
the heavy cost of the two
proposals now submitted
I beg to for favourable consideration
I am therefore to request ~~you~~
that you will be so good
as to inform me whether
the items of extra expenditure
are of temporary or permanent
nature, and also to state
what the savings for
1903-04 are.

I have &c:

List of enclosures,

Copied by 22/3/05.
Examined by SH 22/3/05

16/3/05

Police 1904-05. L2084

III Mem/0 5/4/05 Fi-no: 146

Serl no: 4.

From,

The Inspector General of Police

in Mysore.

To,

The Secretary to the Govt. of

H. H. the Maharaja of Mysore

Genl: & Rev: Departments.

Dated. 3

Despatched. 3rd April 1905

Received.

General No: 5594

no: 598

Enclosure no:

[redacted] savings in the Provincial Grant under the head Executive Rural Police"

[redacted]

Sus 85

File No. 146
Sl. No. 4

13.

No: 5594/598

Office of the
Inspector General of Police in Mysor
Dated, Bangalore, 3rd April 1905.

From,

F. E. C. Carr Esquire,
Inspector General of Police
in Mysore.

To,

B. K. Venkatavardaiengar Esquire,
Secretary to the Government of
His Highness the Maharaja of Mysore,
General and Revenue Departments.

Sir,

Reference:-

Your letter No: J 2660/Police 146-2 dated 23rd March 1905 regarding the savings in the grant under the head " Executive Rural Police":-

I have the honor to point out, that the question of savings under the special head " Executive Rural Police " was raised by Government, in their letter No: J 821/Police dated 28th September 1904, and in reply to that, this office, in letter No: 4851/516 dated 28th February 1905, gave full details of expenditure and savings under all heads, since 1897-98, to clearly show what the actual savings under all the heads <u>includ-ing " Executive Rural Police "</u> were.

2. Under this one head as Government is aware, the savings amounts roughly to ₹ 40,000/- or ₹ 50,000/- yearly. This is a constantly recurring and steady head of savings, whereas under the head "Kolar Gold Fields Police" there have been

been since 1900-1901, fluctuating allotments and expenditure, as will be noted from the following figures:-

In 1900-01	₹80,700/-	Savings.
" 1901-02	₹37,000/-	Do
" 1902-03	₹24,000/-	excess expenditure.

(N.B:- The difference between the first and last years quoted, being a lac of rupees.)

This is easily explainable. In the year 1900-01, there was a special extra allotment of ₹65,000/- for buildings and ₹38,000/- for extra establishment, amounting in all to ₹1,03,000/-; and in the year 1901-02 a further allotment of ₹19,000/- for buildings, ₹12,624/- for extra establishment, and ₹2510/- for miscellaneous charges; in all ₹34,134/-.

The allotment on buildings could not be worked out off-hand, and the full establishement could not be taken on at once, and the expenditure therefore under these heads was not brought on to the accounts till 1902-03; when expenditure in excess of allotment is shewn as ₹24000/-. This excess will of course not be a recurring expenditure, and in 1903-04 or 1904-05 the total savings under all heads will return to the normal -- level i.e., ₹40,000/- or 50,000/-(vide figures in para 6 infra.)

3. The savings in 1900-01 and 1901-02 therefore are --- merely temporary paper savings, absorbed and expended during the year 1902-03 and brought on to that year's account.

4. We may say with certainty that in normal years, excluding special allotments for special purposes, there will be considerable savings in actuals, as against Budget allotments.

5. The extra expenditure on the new Schemes proposed by me in my letter under reference, is of a permanent nature, tending materially to improve the efficient working of the Police Force; and as I have pointed out, the large savings accruing annually cannot be better utilized than for these purposes.

The.

6. The savings according to the Comptroller's figures under the several heads of the Budget for 1903-04 are given below:-

Particulars	Budget grant.	Actual expenditure as per figures furnished by Comptroller.	Savings
	₹.		
1. Superintendence - (Head Quarters)	40200	37557	+2643
2. Town Police, Bangalore and Mysore.	80400	72706	+7694
3. District Police.	800400	745506	+54894
4. Kolar Gold Fields Police.	68300	72233	-3933
5. Railway Police.	11400	13000	-1600
6. Refunds.	100	"	+100
7. Share of Land Revenue charges.	30112	30409	-297
	1030912	969411	+61501

I have the honor to be,

Sir,

Your most obedient servant,

D C Phillips

Inspector General of Police.

16

G.R.S. 26]

Police
File No. 166-
Serial No. 5.

Diary No. of letter replied to _____

No. J 842/Police
146-5 of 1619/0

General and Revenue Secretariat
(Police)
, the 16-9- 1905.

To The Inspector General of Police in Mysore

Date of issue 16-9-05

Signed by M.V.(:N.S. Chandra Sekhara Ayyar.

Sir,

I am directed to acknowledge the receipt of your letter No. 5594/598 dated the 3rd April 1905, ~~forwarding~~ submitting proposals for the utilisation of large savings accruing year by year under the "Head "Executive Police" I am directed to enquire what the saving was last year and what the saving would be in the current official year, according to the system now adopted

over.

SUBJECT.

- acreating a lump sum of
ing + allotting only the balance
the Budget grant although the
Cases of sanction are not distinct.

2. The figures may be verified by the Comptroller
before submission to Govt
have ste

15/9/05

8 4 6
Pobind 4 6-5

Copy to the Comptroller,
Bhagalpur for info

13.9.05.

13.9.05

List of enclosures.

Copied by 15/9/05.

Examined by 15-9-05

CPB—30,000—16-2-05

18 Y 1293.

File No: 146 of 98
Sl No: 6

No. 3045-Ex
1895

OFFICE OF THE COMPTROLLER, MYSORE GOVERNMENT,

Dated Bangalore, the 2 December 1905.

FROM

RAI N. G. BASU BAHADUR, M.A.,

COMPTROLLER, MYSORE GOVERNMENT.

TO

B.K.Venkatavaradaiyangar, Esq.,

SECRETARY TO THE GOVERNMENT OF MYSORE,

General and Revenue DEPARTMENTS

SIR,

I have the honor to forward herewith a statement showing the savings under the several heads of Police Budget received from the Inspector General of Police, the figures for 1904-5 duly verified in this office with those of June (Preliminary). A copy of the letter of the Inspector General of Police with which the statement was received in this office is also forwarded. As regards the year 1905-6 I cannot accept the method adopted by the Inspector General as sound- if the object is to propose new expenditure on the basis of such calculations- Every Budget estimate if properly worked should show some savings at the end of the year and authority for additional expenditure cannot be given with reference to general savings.

I have the honor to be,

Sir,

Your most obedient servant,

Comptroller.

Accounts Department.

1905

From

Rai N. G. Basu Bahadur, M.A.,
Comptroller, Mysore Govt

To

B. K. Venkatarama Iyengar Esq

Secretary to the Govt. of Mysore,
General & Revenue Dept.

Dated 2nd
Despatched } December
Received

No. 3645 E 2
7 A & I - 575

Subject Matter.

Forwarding a Statement showing the
Savings under the several heads
of Police Budget No. 2 from the Inspr
Genl of Police together with Copy
of his letter.

Statement showing the Savings under the several

No:	Particulars.	Budget grant	Ac exp
1	Superintendence (Head Quarters)	35,200	3
2	Town Police, Bangalore and Mysore	80,400	7
3	District Police	798,200	74
4	Kolar Gold Fields Police	66,300	6
5	Railway Police.	11,400	
6	Refunds.	100	
7.	Share of Land Revenue Charges debitable to Police (Special Police	26,000	2
	Total	1017600	9,6

Heads of The Police. Budget.

1904 - 1905				1905 - 1906.				
ad ure	Savings	Lump Sum deduction	Net Savings	Budget grant	Probable expenditure	Savings	Lump Sum deduction	Net Savings
+1	- 641	"	"	36,400	36,400	"	"	"
+1	+ 6559	"	"	75,200	70,200	5,000	5,000	"
60	+ 54940	35,600	19,340	762,000	711,400	50,600	35,600	15,000
17	- 2,977	"	"	69,600	69,600	"	"	"
10	+ 1530	"	"	13,500	13,500	"	"	"
6	+ 44	"	"	100	100	"	"	"
8	- 3358	"	"	27,400	27,400	"	"	"
3	56,097	35,600	19,340	984,200	928,600	55,600	40,600	15,000

Preliminary

Verified with books for June
Gm 22/11/05

Inspector General of Police

No. 2797
101.

Office of the Inspector General
of Police in Mysore, Dated
Bangalore, 20th November 1905.

From

F. E. C. Carr Esq:
Inspector General of Police
in Mysore

To

Rai N. G. Bana, Bahadur M.A.
Comptroller to the Govt. of Mysore

Sir,

I have the honour to forward herewith Copy of letter No. J. 842 Police 146-5 dated 16th September '05 from the Dy: Secretary to the Government of Mysore regarding savings under Head "Executive Rural Police".

A Statement showing the actual savings under all the Heads in the year 1904-05 and the probable savings in the current year is herein enclosed. It will be seen from this that the saving under head "Executive Rural Police" in 1904-05 was Rs. 54,940/- Of from this sum a lump sum deduction of Rs. 35,600/- be made as has been done in the current year's budget, the net saving will amount to Rs. 19,340/- Similarly in the current year the net savings may be safely put down at not less than Rs. 15,000/-

I request that you will be so good as to verify the figures above mentioned, and transmit the statement with your remarks to Government.

I have &c
sd F. E. C. Carr
Insp. Genl. of Police

pdd

No. J. 842. Police 146-5

From K. L. Chandrasekhara Aiyar Esq: B.A.B.L.
By: Secretary to Govt. of H.H. the Maharaja
of Mysore — Legal & Rev. Depts.

To The Inspector General of Police in Mysore
Dated Bangalore, the 16th Sept. 1905.

Sir,

Adverting to the correspondence ending with your letter No. 5594/598 dated the 3rd April '05 & submitting proposals for the rehabilitation of large savings occurring year by year under the head Executive Rural Police I am directed to enquire what the saving was last year and what the saving would be in the current official year, according to the system now adopted of demanding a lump sum of saving and allotting only the balance as the budget grant although the details of sanction are not disturbed.

2. The figures may be verified by the Comptroller before submission to Government.

I have &c.

By K. L. Chandrasekhara Aiyar
By Secretary

Copy

By N. Subba Row
Dy Inspector Genl of Police

True Copies

J. D. Nicholl.
Dy Asst Comptroller

92 — File No: 146 Pol 06
Sl No: 7

M E M O.

No. 92094-2133/Pol.146-b. 27/1/06.

The following note of the Comptroller about savings under Executive Rural Police in the Police Budget is forwarded to Heads of Departments for information:-

1. Savings in Budget Estimates cannot be made the basis for new additional expenditure.

2. The Budget Estimate is the Budget Estimate for a particular year, the grant made is for expenditure on specified objects and any saving from the year's grant is not available in a subsequent year but lapses to General Revenues.

3. I venture very respectfully to submit the above explanation because it is, in my humble opinion, necessary that the distinction between the Budget grant for a State department and a Contract grant should be clearly understood for a proper apprehension of the issues in the present case.

4. For instance, in the case of the Muzrai grants sanctioned in the State Budget, the amounts are placed to the credit of the Funds whether they are all spent within the year or not. If therefore the Muzrai Secretary finds that he cannot spend the whole of a year's grant he knows that the amount is available for expenditure in future years and in calculating the annual

surplus or deficit in the State accounts I have to take the grant made by His Highness and not the actual expenditure in any year.

5. The case is different with a State department like the Police. There the actual expenditure and not the Budget grant is the basis on which the calculations of the annual account results are made; in other words, the saving lapses to Government and goes to swell the annual surplus revenues otherwise secured.

6. If, as I hope, I have made it clear that the Budget arrangement is merely an annual arrangement, then it will also be clear that an windfall in an annual arrangement for one department cannot be the basis for proposing permanent recurring expenditure. The only sound basis for new recurring expenditure is the general position of the finances as a whole, and not the relation of the annual grants and expenditure of any one department. If the general finances show an assured surplus of steady permanent Revenues, that surplus is the measure of the new expenditure which the Government can safely sanction.

7. It should not be assumed that I overlook the real point of the question raised in this case. If year after year it is found that the grant made to one department is not being fullyspent, is it not permissible to sanction some new expenditure which

would just bring the standard of actual expenditure to the level of the annual Budget grant? In this sense the question carries with it very great force.

8. But here again, I would explain that it will be necessary in the event of the new expenditure being sanctioned, to pro tanto increase the Budget grant and the savings in the Police Budget ~~would cause ex-~~ must occur and are really inseparable from the Budget system.

9. This point requires to be explained in some greater detail and I trust I shall be pardoned for inflicting upon the Government a rather long note.

10. Under the Budget system, we should provide for the pay of all officers and men in Government service at the fixed scale of their pay at the time the estimates are prepared. In actual fact some officers and men must go on sick leave and draw less than their pay during the year; on the otherhand some men go on privilege leave and cause extra expense. The increments on progressive pay have also to be reckoned with. Under the Budget system, we do not trouble about possible absences on leave or annual increments but we assume that if we provide for the full sanctioned scale of pay in force at the time the Budget estimates are sanctioned, the provision would suffice as a whole and any excesses due to privilege leave or increments will be counterbalanced by savings due to absences and other causes

11. Now, the savings and excesses due to absences must, from the nature of the case, be very unequally distributed from year to year. It happens however, that as in many other matters, the lot of the man on small pay is very hard as regards leave and other concessions. It follows, therefore, that the Budget provision for pay in the Police Department which employs a very large number of men on small pay proves too high while in the case of a department like the Government Secretariat or the Education Department containing many officers the provision for pay is exceeded.

12. It will thus be seen that what is saving in one department is no real savin to the State as a whole and cannot be counted upon for making additional concessions. The only true basis is the general position of the finances and the assured surplus of ordinary revenues.

By order,

Secretary.

To Heads of Departments.